

Transparent Public Procurement Rating



Bosnia and Herzegovina

Public Procurement Legislation Assessment

The Assessment of the Public Procurement Legislation of Bosnia and Herzegovina was prepared by Transparency International Bosnia and Herzegovina in 2018.



Project is Financially Supported by the Open Society Institute Budapest Foundation (OSI)

The opinions expressed in this draft document belong to the Institute for Development of Freedom of Information (IDFI) and its partner organizations, and do not reflect the positions of Open Society Institute Budapest Foundation (OSI). Therefore, this organization is not responsible for the content of this report.

2016 - 2020

Introduction

The TPPR Methodology is envisioned to be a universal methodology for assessing public procurement legislations (PPLs) with the ultimate goal of identifying the strengths and weaknesses of legal frameworks and their enforcement around the globe.

Structure and Logic

The Methodology is composed of 64 indicators, each of which holds a similar degree of importance. A number of these indicators are further broken down into scoring components.

The Methodology covers all the major components of any public procurement system, from the nature of the legislation to the complaint review process, with focus on the transparency of public procurement systems.

The selection of indicators for the Methodology was largely based on international best practice, international standards and aspects of other existing methodologies in the sphere of public procurement, such as:

- EBRD Methodology and Standard
- GPA Standard (WTO)
- OECD Methodology and Principles
- EU Standard (**Directive 2014/24/EU**)
- Open Contracting Data Standard (OCDS)

Several indicators have been directly taken from one of the sources listed above as examples of best international practice. All of these indicators have been properly referenced.

During the indicator selection and elaboration process, an effort was made to ensure that the Methodology can be used to assess many different kinds of public procurement systems, but at the same time set high standards.

The indicators are separated into 5 groups (benchmark indicators) that represent the key characteristics (values) of a well-functioning, transparent and accountable public procurement system:

1. **Uniformity of the Legislative Framework** – 14 indicators
2. **Efficiency** – 10 indicators
3. **Transparency** – 18 indicators
4. **Accountability and Integrity** – 7 indicators
5. **Competitiveness and Impartiality** – 10 indicators

The methodology also includes 5 indicators that are used to assess legal components **that are not directly part** of the public procurement legislation but are crucial in terms of creating a transparent environment necessary for a proper functioning of any public procurement system. These indicators are grouped separately under '**Transparency Environment**'.

Indicators are also arranged according to the procurement process:

1. **Pre-tendering Phase** – procurement processes leading up to the publication of a notice of intended procurement.
2. **Tendering Phase** – procurement processes between publication of a notice of intended procurement and selection of a tender winner.
3. **Post-tendering Phase** – procurement processes after the selection of a tender winner.

These two arrangements allow for both process and value-based assessments of public procurement legislations.

Limitations

Public procurement systems vary significantly by country. The TPR Methodology is intended to be applicable on a global scale, meaning that the indicators cannot be too specific and cannot cover all the possible variations and exceptions.

For the same reason, the TPPR Methodology can only be used to assess public procurement legislations on the national level, and it does not include indicators for any industry specific rules.

About the Project

The Methodology has been developed within the framework of the project [Transparent Public Procurement Rating \(TPPR\) – Assessing Public Procurement Legislation and the Enforcement Process in the Eurasian Region](#).

The project was funded by Open Society Institute Budapest Foundation (OSI) and has been implemented by a Georgia-based civil society organization [Institute for Development of Freedom of Information \(IDFI\)](#) together with 5 partner organizations from each country in the Eurasian region covered by the project:

Armenia – [Freedom of Information Center of Armenia](#)

Azerbaijan – [Transparency International \(TI\)](#)

Belarus – [BIPART](#)

Moldova – [Expert-Grup](#)

Ukraine – [Transparency International \(TI\)](#)

In its initial stage, the TPPR project only covers the Eastern Partnership (EaP) Region; however, it plans to scale the methodology up to larger regions in the future.

Scoring System

Each indicator included in the TPPR Methodology is granted equal weight and receives a maximum of 1 point. With a total of 64 indicators, public procurement legislations are rated on the scale of **0 to 64** (converted to percentages for easier understanding and visualization).

Indicators that are further broken down into scoring components are nevertheless worth 1 point. Each scoring component is evaluated separately.

The Methodology uses two ways to distribute points among scoring components of an indicator:

1. **'Scoring method'** is used when scoring components of an indicator overlap (meaning they do not add up as points) or have an unequal distribution of points.
2. **'Point distribution'** is used when each scoring component of an indicator is given an equal share of the overall point granted to that indicator.

This scoring system and the structure of the Methodology allow for the results to be presented in three ways:

1. **Country Overall Results and Rating** – country overall results on the scale of 0-64 are converted into and presented using percentages (0-100%). Countries are then ranked by their overall results.
2. **Results by Benchmark Indicators** – results for benchmark indicators are presented only through percentages, since benchmark indicators include an unequal number of indicators (and, therefore, unequal number of maximum points).
3. **Results by Procurement Process** – results for different phases of the procurement process are presented only through percentages, due to unequal number of indicators included in each phase.

Countries are also ranked and compared by their results for each benchmark indicator.

Visualization

Visualizing the results of the assessment is crucial to the goal of the methodology. For this purpose, the overall points received by each country shall be shown graphically using the scale of 0-100%, divided into 4 quarters of a specific color:

- Low compliance with TPPR Standards – 0% to 25% (red)

- Average compliance with TPPR Standards – 26% to 50% (orange)
- Good compliance with TPPR Standards – 51% to 75% (yellow)
- Excellent compliance with TPPR Standards – 76% to 100% (green)

Visualizations will also include spider graphs depicting country results by benchmark indicators and the procurement process, and multi-colored bar graphs for comparing country results in these categories.

Terminology

This methodology uses universally accepted procurement terminology as well as a few terms of its own design, in order to make key distinctions easier.

Acceptance act – A document signed by parties through which they agree on the terms by which a bargain is concluded.

Bid – Price offered by a tender participant during the bidding procedure.

Bid Security – A refundable amount of money paid by tender candidates validating their participation in a tender.

Coordination – Providing assistance to economic operators and procuring entities to engage in procuring activities.

Day – In the context of this methodology a day implies a calendar day.

Economic Operator – business or other organization which supplies goods, works or services.

Legal entity of public law (LEPL) (Public Legal Entity) – Organization created by the government or a government body, but separated from state management, and performing public authority independent of state control.

Machine-readable – A data format that can be processed (i.e. extract, transform and process) by a computer.

Monitoring – Data collection and analysis.

State non-commercial legal entity – A body governed by public law, having legal personality, not having an industrial or commercial character, and funded or managed, for the most part, by state entities.

Non-competitive procedure (direct procurement) – A type of public procurement procedure that does not involve prior publication of a notice of intended procurement.

Notice of intended procurement – A call for participation in an open tender issued by procuring entities.

Open tender – A type of tender, in which any economic operator can request participation.

Post-tendering phase – procurement processes after the selection of a tender winner.

Pre-tendering phase – procurement processes leading up to the publication of a notice of intended procurement.

Procurement regulatory body – a state body responsible for managing the public procurement system without necessarily incorporating lawmaking and law enforcement functions.

Procuring entity – A state budget and local government entity (including their respective LEPLs and state owned companies).

Public procurement annual plan – A document issued by procuring entities that contains information about all procurements planned within a fiscal year.

Tender – A type of public procurement procedure that involves bidding.

Tender application – An economic operator's official request to participate in a tender that includes all the documents requested by the procuring entity.

Tender candidate – An economic operator willing to participate in a tender.

Tender commission – A group of persons within a procuring entity responsible for conducting procurement (this function can also be performed by a single person).

Tender documentation – A collection of documents containing full information about the procurement, such as its subject-matter, technical requirements/specification, eligibility and evaluation criteria, draft contract conditions etc.

Tender participant – An economic operator that has been allowed to participate in a tender.

Tendering phase – procurement processes between publication of a notice of intended procurement and selection of a tender winner.

TPPR Methodology Indicators

Transparency Environment			
#	Indicator	Score	Relevant Article and Law (if applicable)
1.	Business registry is publicly available. – [1 point]	1	The key legislation governing this area is adopted at the level of the entities and the Brčko District. Framework Law on Registration of Business Entities in B&H, Law on Registration of Business Entities RS, FBIH
2.	Budgets of all public procuring entities are publicly available. – [1 point]	1	The budget is adopted in the form of a law and as such is publicly available and published in the official gazettes at the state and entity levels. Law on Financing of B&H Institutions
3.	Public officials are required by law to file asset declarations. – [1 point]	1	Law on conflict of interests in governmental institutions of B&H Article 12, Election Law of BIH, The Law on the Civil Service of BIH Article 16 (2), Law on Amendments to the Law on the Council of Ministers Article 10
4.	The country has adopted legal provisions ensuring the right to request public information. – [1 point]	1	In BIH there are three laws on freedom of access to information, adopted at the state and entity levels. Law on freedom of access to information in B&H, FBIH and RS
5.	Legislation includes provisions regulating whistleblower protection. – [1 point]	1	Law on the protection of persons reporting corruption in the institutions of B&H and RS. The FBIH law is still in the process of adoption

Indicators by Procurement Process

General Characteristics of the Procurement System			
#	Indicator	Score	Relevant Article and Law (if applicable)
1.	<p>Public Procurement Legislation (PPL), which may include primary and secondary legislation, lays out the basic principles and general framework of the procurement process, makes it operational and indicates how the law must be applied to specific circumstances. – [1 point]</p> <p style="text-align: right;"><i>Uniformity of the Legislative Framework</i></p>	1	<p>Law on Public Procurement</p> <p>Comment: B&H's PPL also includes 23 pieces of secondary legislation sub-legal acts.</p>
2.	<p>PPL (including primary and secondary legislation) is available in a single and accessible place. – [1 point]</p> <p>Scoring Method</p> <ul style="list-style-type: none"> • Electronic, machine-readable, free of charge – [1] • Electronic, machine-readable, not free of charge – [0.75] • Electronic, non-machine-readable – [0.5] • Only on paper – [0.25] • None – [0] 	1	<p>Available</p> <p>https://www.javnenabavke.gov.ba/index.php?id=10a&jezik=en</p>

	<i>Uniformity of the Legislative Framework</i>		
3.	<p>PPL applies to all state budget and local government entities (including their respective Legal Entities of Public Law (LEPLs), state owned companies and non-commercial legal entities) and all exempted entities are clearly indicated. – [1 point]</p> <p>Point Distribution</p> <ul style="list-style-type: none"> a) All state budget entities – [0.2] b) Local government entities – [0.2] c) Legal Entities of Public Law (LEPL) – [0.2] d) State owned companies – [0.2] e) State non-commercial legal entities – [0.2] <p style="text-align: center;"><i>Uniformity of the Legislative Framework</i></p>	<p>Overall: 1</p> <p>Components:</p> <ul style="list-style-type: none"> a) 0.2 b) 0.2 c) 0.2 d) 0.2 e) 0.2 	<p>Article 4(1) Law on public procurement</p> <p>For a)b)c) and e) – “(1) Contracting authority in the context of this Law shall be:</p> <ul style="list-style-type: none"> a) Every institution in Bosnia and Herzegovina, the entities, Brčko District of Bosnia and Herzegovina, at the cantonal, city, or municipal level (hereinafter: institution at State, entity, or local level); b) legal persons established for a specific purpose with the objective of meeting the needs of general interest, not having an industrial or commercial character and meeting at least one of the following conditions: <ul style="list-style-type: none"> 1) financed, for the most part, from public funds, or 2) subject to management supervision by the contracting authorities defined in items a) and b) of this paragraph, or 3) having an assembly, managerial or supervisory board, more than half of whose members are appointed or elected representatives of contracting authorities referred to in items a) and b) of this paragraph; c) Association established by one or more institutions or legal persons defined in items a) and b) of this paragraph.”

			<p>Most of the state owned companies are considered to be contracting authorities, but Competition</p> <p>Council of Bosnia and Herzegovina decides which companies shall be exempted from the application of LPP. Where that relevant market is declared to be open for competition by a decision of the Competition Council of Bosnia and Herzegovina, the company performing the given activity shall be exempted from the application of this Law concerning the performance of that activity.</p> <p>There is also Rulebook with a list of contracting authorities that are required to apply PPL. IT's available only in Bosnian/Croatian/Serbian</p> <p>https://www.javnenabavke.gov.ba/legislativa/podzakonskaakta/pravilnici/Pravilnik_lista_sr.pdf</p>
4.	<p>The scope of coverage of PPL includes all sectors of the economy where competition is possible and exemptions are clearly listed in the PPL. – [1 point]</p> <p>Point Distribution</p> <p>a) The scope of coverage of PPL includes all sectors of the economy where competition is possible. – [0.5]</p> <p>b) PPL clearly lists or refers to all exemptions. – [0.5]</p> <p><i>Uniformity of the Legislative Framework</i></p>	<p>Overall: 0.5</p> <p>Components:</p> <p>a) 0.5</p> <p>b) 0</p>	<p>Article 5. (3) Law on public procurement</p>

5.	<p>PPL determines a separate state body (procurement regulatory body) responsible for managing public procurement or assigns this function to a subordinate public body(ies). – [1 point]</p> <p>Scoring Method</p> <ul style="list-style-type: none"> • PPL determines a separate state body responsible for managing public procurement which is authorized to have income in addition to state funding. – [1] • PPL determines a separate state body responsible for managing public procurement. – [0.75] • PPL assigns this function to a subordinated public body(ies). – [0.5] • There is no responsible state body. – [0] <p style="text-align: right;"><i>Uniformity of the Legislative Framework</i></p>	0.75	Article 92. Law on Public procurement
6.	<p>PPL stipulates that the procurement regulatory body is responsible for at least coordination and monitoring (i.e. data collection and analysis as opposed to regulation and control) of public procurement activities. – [1 point]</p> <p style="text-align: right;"><i>Uniformity of the Legislative Framework</i></p>	1	<p>Article 92(3). Law on Public procurement</p> <p>“e) to establish the system of monitoring of procedures that are implemented by contracting authorities for procurement of supplies, services, and works with the aim of educating and eliminating irregularities noticed in individual public procurement procedures;</p> <p>f) to collect data, perform analysis and publish information in relation with public procurement procedures and awarded public procurement contracts;”</p>

7.	<p>Legislation provides for a mechanism of consultation with the private and civil society sectors that is aimed at receiving feedback and identifying problems in the procurement system. PPL obligates the entity responsible for managing public procurement to use this mechanism on a regular basis. – [1 point]</p> <p>Point Distribution</p> <ul style="list-style-type: none"> a) Legislation provides for a mechanism of consultation with the private sector. – [0.25] b) Legislation provides for a mechanism of consultation with the civil society sector. – [0.25] c) PPL obligates the entity responsible for managing public procurement to use this mechanism on a regular basis. – [0.5] <p style="text-align: right;"><i>Accountability and Integrity</i></p>	<p>Overall:1</p> <p>Components:</p> <ul style="list-style-type: none"> a) 0.25 b) 0.25 c) 0.5 	<p>Article 92 (3d), Article 92 (8)</p> <p>Rulebook on monitoring public procurement procedures</p> <p>Article 13 (3) of the Rulebook on the internal organization of the Agency defines „In its activities, the Agency cooperates with bidders in terms of providing professional assistance, as well as cooperation with organizations, associations and other institutions.“</p>
8.	<p>PPL stipulates that electronic means is the primary method of conducting public procurement and of communication between procuring entities and tender participants. – [1 point]</p> <p>Point Distribution</p> <ul style="list-style-type: none"> a) PPL stipulates that electronic means is the primary method of conducting public procurement. – [0.5] b) PPL stipulates that electronic means is the primary method of communication between procuring entities and tender participants. – [0.5] <p style="text-align: right;"><i>Efficiency</i></p>	<p>Overall: 1</p> <p>Components:</p> <ul style="list-style-type: none"> a) 0.5 b) 0.5 	<p>For a) - Article 36(1) Law on public procurement</p> <p>“All procurement notices, contract award notices, public procurement cancellation notices, voluntary ex ante transparency notice, and prior information notices, as well as notice summaries on procurement in English, shall be published by the contracting authority on the public procurement portal. The summary of all procurement notices shall be published in the Official Gazette of BiH.”</p> <p>For b) - Instructions on Amendments to the Instructions on the Conditions and Method of Publication of Notices and Reporting in</p>

			<p>Public Procurement Procedures in the Information System "e-Procurement"</p> <p>(9) The contracting authorities are obliged to publish the tender documentation in the "E-Procurement" system for at least:</p> <ul style="list-style-type: none"> - 30% of public procurement procedures for which the procurement notice is published in 2016, - 60% of public procurement procedures for which the procurement notice is published in 2017. <p>(10) From 01.01.2018. contracting authorities are obligated for all public procurement procedures for which are published with a procurement notice, publish the tender documentation in the "E-Procurement" system.</p>
9.	<p>PPL establishes a single official point of access (i.e. an online portal) for all procedures and information related to public procurement. – [1 point]</p> <p style="text-align: right;"><i>Efficiency</i></p>	1	<p>Information System "E-Procurement"</p> <p>https://www.ejn.gov.ba/</p> <p>Article 14(5) Law on public procurement</p>
10.	<p>Legislation requires that software used for electronic procurement and related communication shall be non-discriminatory, free to use and interoperable with the ICT products in general use and shall not restrict economic operators' access to the procurement procedure. – [1 point]</p> <p style="text-align: right;"><i>Competitiveness and Impartiality</i> <i>Source: EU Standard</i></p>	1	<p>Law on public procurement</p> <p>Instructions on Amendments to the Instructions on the Conditions and Method of Publication of Notices and Reporting in Public Procurement Procedures in the Information System "e-Procurement"</p>

11.	<p>PPL ensures that tender candidates must be given equal treatment, without regard to nationality, residency or political affiliation: – [1 point]</p> <p>Point Distribution</p> <ul style="list-style-type: none"> a) PPL should not allow domestic preferences. – [1/5] b) Participation of any candidate or group of candidates is based on qualification. – [1/5] c) Ensures that registration if required does not constitute a barrier to participation in tenders. – [1/5] d) State owned companies are not given any preference. – [1/5] e) Time-periods, including any extension of the time-periods, shall be the same for all interested or participating candidates.– [1/5] <p style="text-align: right;"><i>Competitiveness and Impartiality</i> Source: GPA Standard</p>	<p>Overall: 4/5 Components:</p> <ul style="list-style-type: none"> a)0 b)1/5 c)1/5 d)1/5 e)1/5 	<p>Law on Public Procurement, Decision on the obligatory application of domestic preferences defines domestic bids are lower 15% for contracts awarded in 2015,2016;10% for contracts awarded in 2017,2018 and 5 % for contracts awarded in 2019.</p>
12.	<p>PPL stipulates that a procuring entity shall, consistent with its own reasonable needs, provide sufficient time (based on the GPA standard - Article XI) for candidates to prepare and submit tender application. – [1 point]</p> <p style="text-align: right;"><i>Competitiveness and Impartiality</i></p>	0	<p>Article 39-43, Law on Public Procurement</p>
13.	<p>PPL stipulates that each procuring entity has a staff member(s) responsible for conducting procurement activities. – [1 point]</p> <p style="text-align: right;"><i>Uniformity of the Legislative Framework</i></p>	1	<p>Article 13 (1), Law on Public Procurement</p> <p>For open procedure, restricted procedure, negotiated procedure with and without publication of notice, design contest, competitive</p>

			dialogue, and competitive request for quotations, the contracting authority shall be under obligation to appoint a Procurement Commission.
14.	PPL references sanctions for violations of the PPL. – [1 point] <i>Accountability and Integrity</i>	1	Article 116 Law on public procurement
15.	Legislation explicitly defines fraud and corruption / abuse of public office and spells out the individual responsibilities and consequences for government employees and private firms or individuals found guilty of fraud or corruption. – [1 point] <i>Accountability and Integrity</i> Source: OECD Methodology	1	The Criminal Codes of BIH, FBiH and RS criminalize practices such as corruption, extortion, active and passive bribery, money laundering, misuse of public resources for private gain, etc. A Law on Conflict of Interest has been passed at the state, entity, and district levels, regulating the giving of gifts. Law on the agency for the prevention of corruption and the coordination of the fight against corruption. Law on combating corruption and organized crime in FBiH, Law on the suppression of corruption, organized and difficult forms of economic crime in RS. Law on the protection of persons reporting corruption in the institutions of B&H and RS. The Law on the Civil Service of BIH. Labor laws
16.	PPL ensures the right to review (complaints), for all interested parties, including general public, tender participants and potential suppliers. – [1 point]	0.25	Article 94 (1), 97 Law on public procurement

	<p>Scoring Method</p> <ul style="list-style-type: none"> • PPL ensures the right to review, for general public, tender participants and potential suppliers. – [1] • PPL ensures the right to review, for tender participants and potential suppliers. – [0.75] • PPL ensures the right to review, for tender participants. – [0.25] • No one has the right to review. – [0] <p style="text-align: right;"><i>Uniformity of the Legislative Framework</i></p>		<p>Article 94 (1) - The parties to the legal protection procedure shall be: the appellant, the contracting authority and the selected bidder, while other economic operators with legal interest in the relevant public procurement procedure may also have the capacity of a party.</p> <p>Article 97 - Appeals may be filed by any economic operator having or having had an interest in public procurement contract award, who makes it probable that damage was or could have been caused in the public procurement procedure because of the actions of the contracting authority, and which is expressed it in the appeal as an infringement of this Law and implementing regulations by the contracting authority in public procurement procedure.</p>
17.	<p>PPL ensures the right to review throughout the procurement process. – [1 point]</p> <p>Point Distribution</p> <ol style="list-style-type: none"> Complaints can be filed at any time during the procurement process up until the signing of the contract. – [1/3] A procurement contract cannot be awarded with a pending complaint. – [1/3] A reasonable amount of time should be left between publication of the contract award decision and the signing of the contract, in order to give any stakeholder the opportunity to challenge the award decision. – [1/3] <p style="text-align: right;"><i>Uniformity of the Legislative Framework</i></p>	<p>Overall: 1</p> <p>Components:</p> <ol style="list-style-type: none"> 1/3 1/3 1/3 	<p>For a) article 101, Law on public procurement</p> <p>For b) article 110, Law on public procurement</p> <p>The filed appeal shall suspend the public procurement procedure, the conclusion and/or execution of the public procurement contract or framework agreement until the PRB reaches its decision.</p> <p>For c) article 72(1), Law on public procurement</p> <p>The contracting authority shall deliver the contract proposal to the selected bidder after the expiry of the time limit of 15 days, counting from the day when all bidders have been informed on the selection of the most successful bid.</p>

18.	<p>PPL ensures the existence of an independent (from parties involved in a procurement dispute) review body with the authority to review complaints and grant remedies. – [1 point]</p> <p>Point Distribution</p> <p>a) PPL ensures the existence of an independent review body. – [0.7]</p> <p>b) The review body includes civil society members. – [0.3]</p> <p style="text-align: right;"><i>Uniformity of the Legislative Framework</i></p>	<p>Overall: 0.7</p> <p>Components:</p> <p>a) 0.7</p> <p>b) 0</p>	Article 93. Law on public procurement
19.	<p>PPL ensures electronic, machine-readable and free of charge access to submitted complaints, either the full text or key information contained in these documents. – [1 point]</p> <p>Scoring Method</p> <ul style="list-style-type: none"> • Electronic, machine-readable, free of charge – [1] • Electronic, machine-readable, not free of charge – [0.75] • Electronic, non-machine-readable – [0.5] • Only on paper – [0.25] • None – [0] <p style="text-align: right;"><i>Transparency</i></p>	0.25	
20.	<p>PPL ensures electronic, machine-readable and free of charge access to dispute resolutions (of the independent review body), either the full text or key information contained in these documents. – [1 point]</p>	0.5	Article 113 (8) Law on public procurement

	<p>Scoring Method</p> <ul style="list-style-type: none"> • Electronic, machine-readable, free of charge – [1] • Electronic, machine-readable, not free of charge – [0.75] • Electronic, non-machine-readable – [0.5] • Only on paper – [0.25] • None – [0] <p style="text-align: right;"><i>Transparency</i></p>		<p>Conclusions and decisions of the PRB, as well as judgments of the Court of Bosnia and Herzegovina, shall be publicly disclosed on the portal of the public procurement</p>
Pre-tendering Phase			
#	Indicator	Score	Relevant Article and Law (if applicable)
1.	<p>PPL obligates procuring entities to publish as early as possible in each fiscal year a notice regarding their future procurement plans - "public procurement annual plan". The annual plan must include at least: – [1 point]</p> <p>Point Distribution</p> <ul style="list-style-type: none"> a) Subject-matters (CPV- or other similar classificatory system) of planned procurements. – [0.25] b) Planned dates (a range of week/month/quarter) of publication of the notices of intended procurement. – [0.25] c) Estimated value of procurements. – [0.25] 	<p>Overall: 0</p> <p>Components:</p> <ul style="list-style-type: none"> a) 0 b) 0 c) 0 d) 0 	<p>Article 17, Law on public procurement.</p> <p>The Public Procurement Agency prepared example of procurement plan to assist contracting authorities in the public procurement process, in accordance with the provisions of the Public Procurement Law. The example is not obligatory</p> <p>The content of the plan is not prescribed by the legislation, but there is an example of plan created by the Public Procurement Agency which can be used as a model by contracting authorities.</p>

	d) Source of funding. – [0.25] <i>Efficiency</i>		
2.	PPL ensures electronic, machine-readable and free of charge access to public procurement annual plans of all procuring entities or key information included in these documents. – [1 point] Scoring Method <ul style="list-style-type: none"> • Electronic, machine-readable, free of charge – [1] • Electronic, machine-readable, not free of charge – [0.75] • Electronic, non-machine-readable – [0.5] • Only on paper – [0.25] • None – [0] <i>Transparency</i>	0.5	Article 17 (2) Law on public procurement
3.	Legislation stipulates that the planning of procurement and estimation of associated expenditures are part of the state budget formulation process in a fiscal year. – [1 point] <i>Efficiency</i> Source: OECD Methodology	1	Law on Budgets
4.	PPL stipulates that procurement process should not normally be initiated until the appropriate financial resources have been identified. – [1 point]	1	Article 17 (1) Law on public procurement

	<p style="text-align: center;"><i>Accountability and Integrity</i></p>		<p>The contracting authority may launch the public procurement procedure if the procurement is foreseen in the procurement plan or when the contracting authority adopts a decision on the launch of the public procurement procedure.</p> <p>Article 17 (2) Law on public procurement</p> <p>The contracting authority shall have to publish the procurement plan the value of which exceeds the thresholds established in Article 14 paragraph (1) of this Law on its website, within 60 days from the day of adoption of the budget or the financial plan, at the latest.</p>
5.	<p>PPL defines the composition, powers, responsibilities and decision-making procedures of the body (tender commission or a person) responsible for conducting tender within the procuring entity. – [1 point]</p> <p style="text-align: center;"><i>Uniformity of the Legislative Framework</i></p>	1	<p>Article 13, Law on public procurement,</p> <p>(1) For open procedure, restricted procedure, negotiated procedure with and without publication of notice, design contest, competitive dialogue, and competitive request for quotations, the contracting authority shall be under obligation to appoint a Procurement Commission.</p> <p>(2) Establishment and conduct of the Procurement Commission shall be regulated in the Implementing Regulations to be adopted by the BiH Council of Ministers.</p> <p>Rulebook on the Establishment and Operation of the Procurement Commission</p>

6.	<p>Minimum monetary thresholds exist for different types of procurement. – [1 point]</p> <p style="text-align: right;"><i>Efficiency</i></p>	1	Article 14, Law on public procurement
7.	<p>PPL stipulates that open tender is the default procedure for any public procurement, and all exceptions are clearly listed by the PPL. – [1 point]</p> <p>Point Distribution</p> <p>a) Open tender is the default procedure for any public procurement. – [0.5]</p> <p>b) All exceptions are clearly listed by the PPL. – [0.5]</p> <p style="text-align: right;"><i>Competitiveness and Impartiality</i></p>	<p>Overall: 1</p> <p>Components:</p> <p>a) 0.5</p> <p>b) 0.5</p>	<p>Article 19 -33, Law on public procurement</p> <p>Article 19(1) - The contracting authority referred to in Article 4 of this Law shall apply the open or restricted procedure for the public procurement contract award, as the basic and regular procedures. Negotiated procedure with or without publication of notice, and competitive dialogue may be applied exceptionally, provided the legal conditions for that stipulated by this Law are met.</p>
8.	<p>PPL stipulates that justification for using a non-competitive procedure must be made public by the procuring entity. – [1 point]</p> <p style="text-align: right;"><i>Accountability and Integrity</i></p>	0	<p>Article 28. (7) prescribes that the justification can be made public, but it is not an obligation.</p> <p>It is also prescribed that the Tender documentation for this procedure should be made public via web page of procuring entity - Article 28. (4)</p>
9.	<p>PPL stipulates that provided that it does not use this provision for the purpose of avoiding competition among suppliers or in a manner that discriminates against</p>	1	Article 21-24, Law on public procurement

<p>foreign suppliers or protects domestic suppliers, a procuring entity may use non-competitive procedure (direct procurement) when: – [1 point]</p> <ul style="list-style-type: none"> a) Where the goods or services can be supplied only by a particular supplier and no reasonable alternative or substitute goods or services exist. b) For additional deliveries by the original supplier of goods or services that were not included in the initial procurement where a change of supplier for such additional goods or services cannot be made for economic or technical reasons such as requirements of interchangeability or interoperability with existing equipment, software, services or installations procured under the initial procurement; or would cause significant inconvenience or substantial duplication of costs for the procuring entity. c) Insofar as is strictly necessary where, for reasons of extreme urgency brought about by events unforeseeable by the procuring entity, the goods or services could not be obtained in time using open tendering or selective tendering. d) Where a procuring entity procures a prototype or a first good or service that is developed at its request in the course of, and for, a particular contract for research, experiment, study or original development. e) For purchases made under exceptionally advantageous conditions that only arise in the very short term in the case of unusual disposals such as those arising from liquidation, receivership or bankruptcy, but not for routine purchases from regular suppliers. – [1] <p>Scoring Method</p> <p>In case of any additional exceptions – [0.5]</p> <p style="text-align: right;"><i>Uniformity of the Legislative Framework</i></p>	<p>There is a domestic preference for domestic bidders</p>
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Source: GPA Standard

Tendering Phase

#	Indicator	Score	Relevant Article and Law (if applicable)
1.	<p>PPL stipulates that the notice of intended procurement / tender documentation must include at least: – [1 point]</p> <p>Point Distribution</p> <ul style="list-style-type: none"> a) Name and address of the procuring entity and other information necessary to contact the procuring entity and obtain all relevant documents relating to the procurement, and their cost and terms of payment, if any. – [1/8] b) A description of the procurement, including the nature and the quantity of the goods or services (including construction) to be procured or, where the quantity is not known, the estimated quantity. – [1/8] c) CPV codes (or other classificatory system of a similar nature). – [1/8] d) Estimated value of the goods or services to be procured. – [1/8] e) The time-frame for delivery of goods or services or the duration of the contract. – [1/8] f) The procurement method that will be used. – [1/8] g) The address (where applicable) and any final date for the submission of requests for participation in the procurement. – [1/8] 	<p>Overall: 1</p> <p>Components:</p> <ul style="list-style-type: none"> a) 1/8 b) 1/8 c) 1/8 d) 1/8 e) 1/8 f) 1/8 g) 1/8 h) 1/8 	<p>Article 53 (4) Law on public procurement</p>

	<p>h) A list and brief description of any conditions (eligibility criteria) for participation of candidates, including any requirements for specific documents or certifications to be provided by candidates in connection therewith. – [1/8]</p> <p style="text-align: right;"><i>Competitiveness and Impartiality</i> Source: GPA Standard</p>		
2.	<p>PPL stipulates that the notice of intended procurement / tender documentation must include: – [1 point]</p> <p>Point Distribution</p> <p>a) Payment conditions – [0.2] b) Information about bid security (if required) – [0.2] c) Source of funding – [0.2] d) Payment information for multi-year contracts – [0.2] e) Draft of contract – [0.2]</p> <p style="text-align: right;"><i>Competitiveness and Impartiality</i></p>	<p>Overall: 0.8</p> <p>Components:</p> <p>a) 0.2 b) 0.2 c) 0 d) 0.2 e) 0.2</p>	<p>Article 35 and 53. Law on public procurement,</p> <p>Module of tender documentation regulated by Agency for public procurement; Instruction conditions and method of notification and delivery reports in public procurement procedures information system “E-procurement” (Instruction on amendment)</p> <p>For c) Source of funding is prescribed only by the model of public procurement plan, that is not obligatory</p> <p>For d) conditions and method of notification and delivery reports in public procurement procedures information system “E-procurement” Article 8</p> <p>https://www.javnenabavke.gov.ba/legislativa/podzakonskaakta/upustva/Uputstvo_obavijestjenja_izvjestaji_bs.pdf</p> <p>and</p> <p>https://www.javnenabavke.gov.ba/legislativa/podzakonskaakta/upustva/Uputstvo_dopuna_eNabavke_bs.pdf</p>

3.	<p>PPL defines all eligibility criteria for participation in tender that must include at least: – [1 point]</p> <p>Point Distribution</p> <ul style="list-style-type: none"> a) Capabilities with the respect to personnel, equipment, and construction or manufacturing facilities. – [1/3] b) Financial position. – [1/3] c) Grounds of restriction for participation. – [1/3] <p style="text-align: right;"><i>Competitiveness and Impartiality</i> Source: EBRD Methodology</p>	<p>Overall: 1</p> <p>Components:</p> <ul style="list-style-type: none"> a) 1/3 b) 1/3 c) 1/3 	<p>Articles 44-52 Law on public procurement</p> <p>For a) and b) Article 44 (2) The contracting authority shall define in the bidding documentation the qualification requirements in such a manner that it establishes the minimum criteria required for qualification of candidates / bidders, with regard to their personal capacities, economic and financial standing, and their technical and/or professional ability.</p> <p>For c) article 45 (1)</p> <p>Contracting authority shall, except in cases referred to in Article 21 paragraph (1) item d) and Article 22, paragraph (1), idem d) of this Law, be under obligation to reject the request for participation or the bid if the candidate/bidder:</p> <ul style="list-style-type: none"> a) has been convicted in criminal proceedings by final judgment for criminal offences of organized crime, corruption, fraud or money laundering, in compliance with existing regulations of Bosnia and Herzegovina or of its country of establishment; b) is bankrupt or is the subject of bankruptcy proceedings, except in the case when there is a valid decision on confirmation of bankruptcy plan or is the subject of liquidation procedure, meaning that it is in the procedure of winding down its business activity, in compliance with existing regulations of Bosnia and Herzegovina or of its country of establishment;

			<p>c) has not fulfilled its obligations relating to the payment of pension and disability insurance, and health insurance in compliance with relevant regulations of Bosnia and Herzegovina or the regulations of its country of establishment;</p> <p>d) has not fulfilled its obligations relating to payment of direct and indirect taxes in compliance with relevant regulations of Bosnia and Herzegovina or the regulations of its country of establishment.</p> <p>Module of tender documentation regulated by Agency for public procurement</p>
4.	<p>PPL stipulates that procuring entities may seek consultations for the purpose of planning procurement (drafting of tender documentation) from independent experts or market participants. In such cases, these experts or market participants may not take part or benefit from tenders they helped plan unless it can be demonstrated that there is no conflict of interest (as defined by the national legislation). – [1 point]</p> <p>Point Distribution</p> <p>a) PPL stipulates that procuring entities may seek consultations for the purpose of planning procurement from independent experts or market participants. – [0.5]</p> <p>b) PPL prohibits these experts or market participants from taking part or benefiting from tenders they helped plan, unless it can be demonstrated</p>	<p>Overall: 1</p> <p>Components:</p> <p>a) 0.5</p> <p>b) 0.5</p>	<p>Article 52 (5,6,7), Law on public procurement</p> <p>(5) Where certain economic operator has participated directly or indirectly in technical consultations during the preparation of the public procurement procedure, the contracting authority shall have to take appropriate measures to ensure that competition is not distorted by the participation of that economic operator as a candidate/bidder in public procurement procedure in relation to other candidates/bidders. Such measures shall include the provision to the other candidates/bidders of all information communicated during the technical consultations or resulting from the technical consultations and the fixing of adequate time limits for the receipt of requests for participation and bids. The measures undertaken shall</p>

	<p>that there is no conflict of interest (as defined by the national legislation). – [0.5]</p> <p style="text-align: right;"><i>Efficiency</i> Source: EU Standard</p>		<p>be documented by the contracting authority in the minutes on bid evaluation referred to in Article 65 of this Law.</p> <p>(6) Economic operator referred to in paragraph (5) of this Article may not participate in that public procurement procedure as a candidate/bidder only where there are no other ways to ensure compliance with the principle of equal treatment.</p> <p>(7) Prior to the rejection of the request for participation, i.e. its bid, the candidate/bidder shall have to be given an opportunity to prove that its participation in technical consultation does not distort competition.</p>
5.	<p>PPL ensures electronic, machine-readable and free of charge access to notices of intended procurement (including tender documentation), either the full text or key information contained in these documents. – [1 point]</p> <p>Scoring Method</p> <ul style="list-style-type: none"> • Electronic, machine-readable, free of charge – [1] • Electronic, machine-readable, not free of charge – [0.75] • Electronic, non-machine-readable – [0.5] • Only on paper – [0.25] • None – [0] <p style="text-align: right;"><i>Transparency</i></p>	0.5	<p>Article 36 (1), Law on public procurement</p> <p>(1) All procurement notices, contract award notices, public procurement cancellation notices, voluntary ex ante transparency notice, and prior information notices, as well as notice summaries on procurement in English, shall be published by the contracting authority on the public procurement portal. The summary of all procurement notices shall be published in the Official Gazette of BiH.</p> <p>Instructions on Amendments to the Instructions on the Conditions and Method of Publication of Notices and Reporting in Public Procurement Procedures in the Information System "e-Procurement"</p>

<p>6.</p>	<p>PPL ensures electronic, machine-readable and free of charge access to tender documentation amendments, either the full text or key information contained in these documents. – [1 point]</p> <p>Scoring Method</p> <ul style="list-style-type: none"> • Electronic, machine-readable, free of charge – [1] • Electronic, machine-readable, not free of charge – [0.75] • Electronic, non-machine-readable – [0.5] • Only on paper – [0.25] • None – [0] <p style="text-align: right;"><i>Transparency</i></p>	<p>0.5</p>	<p>Only registered users – economic operators can fully use Information System "e-Procurement"</p> <p>Instructions on Amendments to the Instructions on the Conditions and Method of Publication of Notices and Reporting in Public Procurement Procedures in the Information System "e-Procurement"</p>
<p>7.</p>	<p>PPL ensures electronic, machine-readable and free of charge access to tender candidate applications (all documents needed for the request to participate in a tender), either the full text or key information contained in these documents. – [1 point]</p> <p>Scoring Method</p> <ul style="list-style-type: none"> • Electronic, machine-readable, free of charge – [1] • Electronic, machine-readable, not free of charge – [0.75] • Electronic, non-machine-readable – [0.5] • Only on paper – [0.25] • None – [0] <p style="text-align: right;"><i>Transparency</i></p>	<p>0.25</p>	

8.	<p>PPL ensures electronic, machine-readable and free of charge access to information about the bids offered by tender participant. – [1 point]</p> <p>Scoring Method</p> <ul style="list-style-type: none"> • Electronic, machine-readable, free of charge – [1] • Electronic, machine-readable, not free of charge – [0.75] • Electronic, non-machine-readable – [0.5] • Only on paper – [0.25] • None – [0] <p style="text-align: right;"><i>Transparency</i></p>	0.25	
9.	<p>PPL ensures electronic, machine-readable and free of charge access to decisions of the tender commission, either the full text or key information contained in these documents. – [1 point]</p> <p>Scoring Method</p> <ul style="list-style-type: none"> • Electronic, machine-readable, free of charge – [1] • Electronic, machine-readable, not free of charge – [0.75] • Electronic, non-machine-readable – [0.5] • Only on paper – [0.25] • None – [0] <p style="text-align: right;"><i>Transparency</i></p>	0.5	

10.	<p>Unless justified by the subject-matter of the contract, technical specifications shall not refer to a specific make or source, or a particular process which characterizes the products or services provided by a specific economic operator, or to trade marks, patents, types or a specific origin or production with the effect of favoring or eliminating certain undertakings or certain products. – [1 point]</p> <p style="text-align: right;"><i>Competitiveness and Impartiality</i> Source: EU Standard</p>	1	Article 54 (9) Law on public procurement
11.	<p>PPL stipulates that procuring entities may require tender candidates to confirm the validity of their bid with a bid security that is refunded once the procedure is completed. – [1 point]</p> <p style="text-align: right;"><i>Efficiency</i></p>	1	Article 61 Law on public procurement
12.	<p>Legislation explicitly defines conflict of interest and includes mechanisms for its prevention: – [1 point]</p> <p>Point Distribution</p> <p>a) The concept of conflicts of interest covers at least any situation where staff members of the procuring entity or of a procurement service provider acting on behalf of the procuring entity who are involved in the conduct of the procurement procedure or may influence the outcome of that procedure, have, directly or indirectly, a financial, economic or other personal interest which might be perceived to compromise their</p>	<p>Overall: 1/3</p> <p>Components:</p> <p>a) 0</p> <p>b) 1/3</p> <p>c) 0</p>	<p>Article 52 Law on public procurement as well as legislation related to a conflict of interest</p> <p>For a) article 52(4)</p> <p>4) The contracting authority may not conclude public procurement contracts with an economic operator if the manager of the contracting authority or a member of the steering or supervisory board in the contracting authority is at the same time:</p> <p style="text-align: right;">a) performing managerial tasks in the economic operator, or</p>

	<p>impartiality and independence in the context of the procurement procedure. – [1/3]</p> <p>b) PPL stipulates that persons responsible for procurement decision-making in procuring entities must declare in writing any conflict of interest with tender participants. – [1/3]</p> <p>c) The legislative framework prohibits the participation of active public officials and former public officials for a reasonable period of time after leaving office in public procurement procedures in ways that benefit them, their relatives, and business or political associates financially or otherwise. – [1/3]</p> <p style="text-align: right;"><i>Accountability and Integrity</i> Source for a): EU Standard Source for b): OECD Methodology</p>		<p>b) the owner of business stocks, shares i.e. other rights based on which he/she participates with more than 20% in the management, i.e. in the capital of the economic operator.</p> <p>For b) The Article is applied only on the manager of the contracting authority or a member of the steering or supervisory board in the contracting authority, not on staff. Rulebook on the establishment and work of the Public Procurement Commission. Available only in Bosnian/Serbian/Croatian</p> <p>https://www.javnenabavke.gov.ba/legislativa/podzakonskaakta/pravilnici/Pravilnik_komisija_bs.pdf</p>
13.	<p>PPL stipulates that award decisions must be made solely on the basis of evaluation criteria that have been precisely specified in advance in the tender documentation. – [1 point]</p> <p style="text-align: right;"><i>Competitiveness and Impartiality</i></p>	1	<p>Article 64(1;2), Law on public procurement</p> <p>(1) Contracting authority shall award the contract on basis of one of following criteria:</p> <p style="padding-left: 40px;">a) the most economically advantageous bid, or</p> <p style="padding-left: 40px;">b) the lowest price.</p> <p>(2) Contracting Authority shall be under obligation to elaborate in the bidding documentation the criterion of the most economically advantageous bid in the manner of defining and elaborating in details</p>

			the sub-criteria for evaluation in accordance with the nature and purpose of the specific subject matter of procurement. Sub-criteria could be: quality of subject matter of procurement, price, technical ability of subject matter of procurement, functional and environmental characteristics, operating costs, cost-effectiveness, service after sale and technical assistance, period of delivery or period of execution, etc, with obligation that precise methodology of each sub-criteria evaluation is defined in the bidding documentation.
14.	<p>PPL stipulates that upon modification of any criteria and requirements set out in tender documentation prior to the completion of tender application submission period, a procuring entity shall transmit in writing all such modifications: – [1 point]</p> <p>Point Distribution</p> <p>a) To all tender candidates; and – [0.5]</p> <p>b) Give additional adequate time (either by extending or restarting the time) to allow such candidates to modify and re-submit amended tender application. – [0.5]</p> <p style="text-align: right;"><i>Competitiveness and Impartiality</i></p>	<p>Overall: 1</p> <p>Components:</p> <p>a) 0.5</p> <p>b) 0.5</p>	Article 39,53 Law on public procurement

15.	<p>PPL stipulates that procuring entities shall inform each tender participant of the decision reached about the winner of the tender, including failure to do so, as soon as it is made, but no later than the end of the following working day. – [1 point]</p> <p style="text-align: right;"><i>Transparency</i></p>	0	<p>Article 70 (2) Law on public procurement</p> <p>Decisions referred to in this Article shall be sent to candidates/bidders within the time limit of three days, and within seven days at the latest from the day they were made, and specifically: by electronic means, or by mail, or directly.</p>
16.	<p>PPL ensures that on request from the tender participant the procuring entity shall as quickly as possible inform: – [1 point]</p> <p>Point Distribution</p> <p>a) Any unsuccessful tender candidate of the reasons for the rejection of its request to participate (if such approval is required). – [0.5] ***</p> <p>b) Any unsuccessful tender participant of the reasons for the rejection of its bid. – [0.5]</p> <p>*** If a) is not applicable, b) equals [1 point].</p> <p style="text-align: right;"><i>Transparency</i> Source: EU Standard</p>	<p>Overall: 1</p> <p>Components:</p> <p>a) 0</p> <p>b) 1</p>	65 (2(c)) Law on public procurement
17.	<p>PPL stipulates that in cases when evaluation criteria include both price and quality, the winner shall be chosen using a cost-effectiveness approach, such as: – [1 point]</p>	<p>Overall: 2/3</p> <p>Components:</p> <p>a) 0</p>	Article 64 Law on public procurement

	<p>Point Distribution</p> <p>a) Life-cycle cost – [1/3] b) Best price-quality ratio – [1/3] c) Environmental and/or social costs – [1/3]</p> <p style="text-align: right;"><i>Efficiency</i> Source: EU Standard</p>	<p>b) 1/3 c) 1/3</p>	
Post-tendering Phase			
#	Indicator	Score	Relevant Article and Law (if applicable)
1.	<p>PPL stipulates that upon successful conclusion of tender (upon choosing and announcing of the winner) the following information must be made public as soon as it is available: – [1 point]</p> <p>Point Distribution</p> <p>a) Name, type, identification number, address, telephone, fax number (where applicable), email and internet address of the procuring entity and, where different, of the service from which additional information may be obtained. – [0.1] b) Subject of procurement. – [0.1] c) CPV codes (or other classificatory system of similar nature). – [0.1]</p>	<p>Overall: 1 Components: a) 0.1 b) 0.1 c) 0.1 d) 0.1 e) 0.1</p>	<p>Article 70 Law on public procurement</p> <p>Instruction conditions and method of notification and delivery reports in public procurement procedures information system “E-procurement” (Instruction on amendment)</p> <p>For f) Announcement of the basic element of the contract and the amendments of the contract (https://www.javnenabavke.gov.ba/legislativa/podzakonskaakta/upustva/Uputstvo_osnovni_elementi_bs.pdf)</p> <p>For j) Article 70 (3), (4), (6)</p>

	<p>d) Description of the procurement: nature, extent, quantity or value of goods, works and services. Where the contract is divided into lots, this information shall be provided for each lot. – [0.1]</p> <p>e) Type of award procedure; in the case of negotiated procedure without prior publication, justification. – [0.1]</p> <p>f) Date of the signing of contract(s) or of framework agreement(s). – [0.1]</p> <p>g) Duration of the contract. – [0.1]</p> <p>h) Number of bids and their respective amounts received. – [0.1]</p> <p>i) Name, address, telephone, fax number (where applicable), email address and internet address of the successful tender participant(s) including: information whether the contract was awarded to a group of economic operators (joint venture, consortium or other) (where applicable). – [0.1]</p> <p>j) Name and address of the body responsible for review and, where appropriate, mediation procedures. Precise information concerning the deadline for review procedures, or if need be, the name, address, telephone number, fax number (where applicable) and email address of the service from which this information may be obtained. – [0.1]</p> <p style="text-align: right;"><i>Transparency</i> Source: EU Standard</p>	<p>f) 0.1</p> <p>g) 0.1</p> <p>h) 0.1</p> <p>i) 0.1</p> <p>j) 0.1</p>	
2.	<p>PPL stipulates that the information on subcontractors must be made public upon successful conclusion of tender (upon choosing and announcing of the winner). – [1 point]</p> <p>Point Distribution</p>	<p>Overall: 0</p> <p>Components:</p> <p>a)</p> <p>b)</p>	Article 73 Law on public procurement

	<p>a) Procurement contracts include information on what proportion of the contract can be subcontracted to third parties. – [0.5]</p> <p>b) Information on subcontractor/s (if any): name, address, ID, contact information, is made public as soon as this information is available. – [0.5]</p> <p style="text-align: right;"><i>Transparency</i></p>		
3.	<p>PPL ensures electronic, machine-readable and free of charge access to procurement contracts, either the full text or key information contained in these documents. – [1 point]</p> <p>Scoring Method</p> <ul style="list-style-type: none"> • Electronic, machine-readable, free of charge – [1] • Electronic, machine-readable, not free of charge – [0.75] • Electronic, non-machine-readable – [0.5] • Only on paper – [0.25] • None – [0] <p style="text-align: right;"><i>Transparency</i></p>	0.5	<p>Key information</p> <p>Article 75 Law on public procurement</p> <p>Instruction on publication of basic elements of contract and amendments</p>
4.	<p>PPL ensures electronic, machine-readable and free of charge access to contract amendments, either the full text or key information contained in these documents. – [1 point]</p> <p>Scoring Method</p> <ul style="list-style-type: none"> • Electronic, machine-readable, free of charge – [1] • Electronic, machine-readable, not free of charge – [0.75] 	0.5	<p>Key information</p> <p>Article 75 Law on public procurement</p> <p>Instruction on publication of basic elements of contract and amendments</p>

	<ul style="list-style-type: none"> • Electronic, non-machine-readable – [0.5] • Only on paper – [0.25] • None – [0] <p style="text-align: right;"><i>Transparency</i></p>		
5.	<p>PPL ensures electronic, machine-readable and free of charge access to contract performance information (acceptance act and milestone reports), either the full text or key information included in these documents. – [1 point]</p> <p>Scoring Method</p> <ul style="list-style-type: none"> • Electronic, machine-readable, free of charge – [1] • Electronic, machine-readable, not free of charge – [0.75] • Electronic, non-machine-readable – [0.5] • Only on paper – [0.25] • None – [0] <p style="text-align: right;"><i>Transparency</i></p>	0.25	
6.	<p>PPL ensures electronic, machine-readable and free of charge access to payment receipts, either the full text or key information contained in these documents. – [1 point]</p> <p>Scoring Method</p> <ul style="list-style-type: none"> • Electronic, machine-readable, free of charge – [1] • Electronic, machine-readable, not free of charge – [0.75] • Electronic, non-machine-readable – [0.5] • Only on paper – [0.25] 	0.25	

	<ul style="list-style-type: none"> None – [0] <p style="text-align: right;"><i>Transparency</i></p>		
7.	<p>PPL clearly defines the procedures for inspection and quality control procedures: – [1 point]</p> <p>Point Distribution</p> <p>a) Quality control (QC) procedures for goods, works and services are well defined in the draft contracts/documents or in the regulations. – [0.5]</p> <p>b) Inspection of civil works is carried out by independent engineering firms or qualified government supervisors and inspectors. – [0.5]</p> <p style="text-align: right;"><i>Efficiency</i></p> <p style="text-align: right;">Source: OECD Methodology</p>	<p>Overall: 0</p> <p>Components:</p> <p>a)</p> <p>b)</p>	
8.	<p>PPL ensures electronic, machine-readable and free of charge access to any inspection and quality control reports, either the full text or key information contained in these documents. – [1 point]</p> <p>Scoring Method</p> <ul style="list-style-type: none"> Electronic, machine-readable, free of charge – [1] Electronic, machine-readable, not free of charge – [0.75] Electronic, non-machine-readable – [0.5] Only on paper – [0.25] None – [0] <p style="text-align: right;"><i>Transparency</i></p>	0	

9.	<p>Procedures for acceptance of final products and processing of final payments are clearly defined by the PPL or contract law and are incorporated as standard clauses in contracts. – [1 point]</p> <p style="text-align: right;"><i>Efficiency</i> Source: OECD Methodology</p>	1	Article 118 Law on public procurement
10.	<p>PPL defines specific procedures for modifying contracts. – [1 point]</p> <p style="text-align: right;"><i>Uniformity of the Legislative Framework</i></p>	1	<p>There is a mechanism for modifying contracts</p> <p>Article 22 (Special Conditions for Application of Negotiated Procedure without Publication of Notice for Procurement of Supplies) Contract on public procurement of supplies may be concluded in a negotiated public procurement procedure without publication of notice in the following cases:</p> <p>b) for additional deliveries from the supplier under the basic contract, intended either as partial replacement of regular deliveries or installation, or as an expansion of existing deliveries or installation, if the change of supplier would result in an obligation upon the contracting authority to procure supplies with different technical characteristics, resulting in disproportion and inconsistency, and leading to significant technical difficulties in operation and maintenance, under the condition that the duration of basic contract as well as repeated contracts cannot exceed one year and cannot exceed 10% of the value of the basic contract</p> <p>Article 23 ((Special Conditions for Application of Negotiated Procedure without Publication of Notice for Procurement of Services)</p>

		<p>Contract on public procurement of services may be concluded in a negotiated procedure without publication of notice in the following cases:</p> <p>b) in case of a contract for public procurement of services for additional services that had not been included in the initially considered project or in the initially concluded contract but that have become, due to unforeseen circumstances, necessary for the completion or execution of the services thereon, and when such additional services cannot be, technically or economically, separated from the basic contract without significant disadvantages to the contracting authority. Such a contract may be concluded with the supplier that had been awarded the basic contract, and the total value of the contracts awarded for additional services may not exceed 30% of the value of the basic contract;</p> <p>Article 24 (Special Conditions for Application of Negotiated Procedure without Publication of Notice for Procurement of Works) Contract on public procurement of works may be concluded in a negotiated public procurement procedure without publication of notice in the following cases:</p> <p>a) in case of a contract for public procurement of works for additional works that had not been included in the initially considered project or in the initially concluded contract but that have become, due to unforeseen circumstances, necessary for the completion or execution of the works thereon, and when such additional works cannot be, technically or economically, separated from the basic contract without significant disadvantages to the contracting authority. Such a</p>
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			contract may be concluded with the supplier that had been awarded the basic contract, and the total value of the contracts awarded for the additional works may not exceed 20% of the value of the basic contract;
11.	<p>PPL stipulates that procurement contract must include dispute resolution procedures. – [1 point]</p> <p style="text-align: right;"><i>Uniformity of the Legislative Framework</i></p>	1	Article 72 (2), 118 Law on public procurement
12.	<p>PPL stipulates that all procurement related documentation must be maintained: – [1 point]</p> <p>Scoring Method</p> <ul style="list-style-type: none"> • In electronic form for a period of at least 10 years. – [1] • In paper form for a period of at least 3 years. – [0.5] <p style="text-align: right;"><i>Transparency</i></p>	1	<p>Article 76 Law on public procurement</p> <p>Concluded contracts on procurement, requests, bids, bidding documentation, and documents that relate to examination and evaluation of requests and bids, as well as other documents related to procurement, shall be kept in compliance with Bosnia and Herzegovina laws that relate to archiving.</p> <p>Law on archive on state and entity level</p> <p>Archives and The Archives of Bosnia-Herzegovina Act</p> <p>Article 3</p> <p>Archival records are records or documents (written, printed, cartoon, picture, sound or otherwise recorded), which have legal, administrative, informative, cultural, artistic or historical value, created or received by natural or legal persons, public or private</p>

			<p>services, institutions or economic operators in the performance of their activities.</p> <p>Article 16</p> <p>Public archival material is generally available for use 30 years after its creation, if the requests of the creator are not otherwise stated in the handover record.</p>
13.	<p>PPL stipulates that public procurement operations must be subject to internal and external audit conducted by qualified specialists. – [1 point]</p> <p>Point Distribution</p> <p>a) PPL stipulates that public procurement operations must be subject to internal audit conducted by qualified specialists. – [0.5]</p> <p>b) PPL stipulates that public procurement operations must be subject to external audit conducted by qualified specialists. – [0.5]</p> <p style="text-align: right;"><i>Accountability and Integrity</i></p>	<p>Overall: 0.5</p> <p>Components:</p> <p>a) 0</p> <p>b) 0.5</p>	<p>PPL doesn't stipulates explicitly, but legislation related to internal and external audit defines economical, efficient and effective use of resources, as well as performance audit</p>